

Course Title : Urban Governance

Tutor : Dr. Wen-I Lin (林文一)

Teaching Aims :

The aim of this course is to explore the key concepts of and the interrelationships between urban politics, governance, partnership and community. A core focus is on debates over the conceptualization, institutionalization and impacts of governing processes on the functioning of cities, and the social, economic, political or environmental consequences that result from planning and development. Through 12 lectures, the tutor expects students:

- a. To acquire understanding of conceptual debates relating to the conceptual framework and discourse of 'urban governance'
- b. To critically assess the implications of governing processes for the development of urban environments, politics and planning.
- c. To connect the above understanding with the UK's (or EU's) experiences of reforming governing institution or organization °
- d. To acquire and reflect Taiwan's experience of pursuing the concept of urban governance and community activation.

Key themes and readings of each lecture :

1. The crises of modern state and the concept of governance

- a. what is the crises of the advance capitalist state from Habermas's perspective
- b. how these crises relates to the concept of urban governance and planning

Key reading:

Brenner, N. (2004). Urban governance and the production of new state spaces in western Europe, 1960–2000. *Review of International Political Economy*, 11(3), 447-488.

Jones, M., & Ward, K. (2002). Excavating the Logic of British Urban Policy: Neoliberalism as the "Crisis of Crisis-Management". *Antipode*, 34(3), 473-494.

Secondary reading:

Habermas, J. (1975). *Legitimation Crisis*. Boston: Beacon Press. Part II Chapter 5 (Theorems of rationality crisis) and Chapter 6 (Theorems of legitimation crisis)

2. Neoliberalist narratives of governance and the failure of state

- a. The failure of state and the justification of neoliberalist narrative of governance
- b. The dead of 'big' state and society
- c. Key themes and the dualist narrative between government and governance

Key reading:

Rhodes, R. A. W. (1996). The new governance: governing without government. *Political Studies*, 44(4), 652-667.

Jessop, B. (1998). The rise of governance and the risk of failure: the case of economic development. *International Social Science Journal*, 5(155), 29-45.

Secondary reading:

Dean, M. (2007). *Governing Societies* Berksfire: Open University Press. Chapter 5 Authoritarian Liberalism

Jessop, B. (2002). Liberalism, Neoliberalism, and Urban Governance: A State-Theoretical Perspective *Antipode*, 34(3), 452-472.

3. Urban Entrepreneurship and Urban Development corporations (UDCs)

- a. The concept of urban entrepreneurship and its critiques
- b. The institutionalization of urban entrepreneurship
- c. Case studies: UDC in Dockland and Cardiff

Key reading:

Hall, T.& Hubbard, P. (1996), "The entrepreneurial city: new urban politics, new urban geographies?", *Progress in Human Geography*, Vol. 20 No.2, 153-174

Cochrane, A. (1999) Just Another Failed Urban Experiment? the Legacy of Urban Development Corporations in R. Imrie and H. Thomas, *British Urban Policy: An Evaluation of the Urban Development Corporations*, Sage, London, 246-258.

Secondary reading:

Brownill, S. (Ed.). (1999). *Turning the East End into the West End: the lessons and legacies of the London Docklands Development Corporation*. London: Sage.

Syrett, S., Baldock, R. (2003), 'Reshaping London's economic governance: the role of the London Development Agency', *European Urban and*

4. Managerialism, professionalism and governance

- a. Governing a city like managing a corporation
- b. Governing 'urban manager': normalization and rationale choice
- c. Rethinking expertise: professional knowledge and citizen participation

Key reading:

Clarke, J., & Newman, J. (1997). *The Managerial State: Power, Politics and Ideology in the Remaking of Social Welfare* London: Sage Publications Ltd.

Fischer, F. (2000). *Citizens, Experts and the Environment: The Politics of Local Knowledge*. Durham and London: Duke University Press. Chapter 2

Secondary reading:

Newman, J. (2001). *Modernising Governance: New Labour, Policy and Society*. London: Sage Publications Ltd. Chapter 4: modernising government: the politics of reform

Laffin, M. (1986) *Professionalism and Policy: the Role of the Professions in the Central– Local Government relationship*, Aldershot: Gower. See the section of organizational arrangements

5. The failure of market as well, and the limitation of arguing neoliberalist narratives of governance

- a. New Labour's critiques of the Conservative government
- b. Were all failures resulted from marketisation or privatization?

Key reading:

Jessop, B. (2000). Governance failure. In G. Stoker (Ed.), *The New Politics of British Local Governance*. Basingstoke: Macmillan.

Harvey, D. (1989). From Managerialism to Entrepreneurialism: The Transformation in Urban Governance in Late Capitalism. *Geografiska Annaler*, 71 B(1), 3-17.

Secondary reading:

Blair, T. (1998). *The Third Way : New Politics for the New Century*. London: Fabian Society.

6. New institutionalist narratives of governance and network governance

- a. Governance as a network of collaborative working and deliberation
- b. The rationale of governing network

- c. The weakness and failure of new institutionalist narratives

Key reading:

Stoker, G. (2005). *New Localism, Participation and Networked Community Governance*. Manchester: University of Manchester:
<http://www.ipeg.org.uk/papers/ngcnewloc.pdf?PHPSESSID=08ce65b1865ad9d371770327b9b20278>.

Geddes, M. (2006). Partnership and the Limits to Local Governance in England: Institutional Analysis and Neoliberalism. *International Journal of Urban and Regional Research*, 30(1), 76-97.

Secondary reading:

Bevir, M. (2005). *New Labour: A Critique*. London: Routledge. Chapter 2: Institutionalism

Gorges, J. M. (2001). Blind Alley - New Institutional Explanations for Institutional Change: A Note of Caution. *Politics*, 21(2), 137-145.

Lowndes V et al. (1997). Networks, partnerships and urban regeneration. *Local Economy*, 11(4), 333-342.

7. The Third Way: Governing cities through partnership working and community?

- a. New Labour, new London governance: governing London through partnership working
- b. The invisible hand behind the Mayor of London: Government Office for London (GOL)
- c. The fake mayoral governance? Weak Great London Authority (GLA) and central-local relationship

Key reading:

Sweeting, D. (2003). How strong is the Mayor of London? *Policy & Politics*, 31(4).

Tewdwr-Jones, M. (2009). Governing London: the evolving institutional and planning landscape. In R. Imrie, L. Lees & M. Raco (Eds.), *Regenerating London: governance, sustainability and community in a global city* (pp. 58-72). London: Routledge.

Secondary reading:

DETR (Department of the Environment Transport and the Regions). (1998). *A Mayor and Assembly for London: the Government's Proposals for Modernising the Governance of London*. London: Crown.

CLG (Commission on London Governance). (2005a). *Making London work better (Submission to the Office of the Deputy Prime Minister's Review of the powers and responsibilities of the Mayor and the Greater London Authority)*. London: CLG.

Travers, T. (2004). *The Politics of London: Governing an Ungovernable City*. London: Palgrave Macmillan.

8. The new partnership? New Labour's local strategic partnership and community strategy

Key reading:

Keith, M. (2004). Knowing the City? 21st Century Urban Policy and the Introduction of Local Strategic Partnerships. In C. Johnstone & M. Whitehead (Eds.), *New Horizons in British Urban Policy: Perspectives on New Labours* (pp. 185-195). Hants: Ashgate Publishing Limits.

Tewdwr-Jones, M., Morphet, J., & Allmendinger, P. (2006). The contested strategies of local governance: community strategies, development plans, and local government modernisation. *Environment and Planning A*, 38(3), 533 - 551.

Secondary reading:

Sterling, R. (2005). Promoting Democratic Governance through Partnerships? In J. Newman (Ed.), *Remaking Governance: Peoples, Politics and the Public Sphere* (pp. 139-157). Bristol: Policy Press.

Geddes, M. (2006). Partnership and the Limits to Local Governance in England: Institutionalist Analysis and Neoliberalism. *International Journal of Urban and Regional Research*, 30(1), 76-97.

Sullivan, H. (2005). Is Enabling Enough? Tensions and Dilemmas in New Labour's Strategies for Joining-up Local Governance. *Public Policy and Administration*, 20(10), 10-24.

9. Foucauldian concept of regime of 'truth' and discipline in studying governance

- a. Governing cities and building of discipline
- b. Official regime of truth: the judge of urban problems and properties
- c. English Floor Targets and centralizing control through government's statistics

Key reading:

Rose, N., & Miller, P. (1992). Political power beyond the state: problematics of

government. *British Journal of Sociology*, 43(2), 173- 205.

Dean, M. (1999a). *Governmentality : Power and Rule in Modern Society: Foucault, Power and Social Structure*. London: SAGE Publications Ltd. Chapter 1: Basic Concepts and Themes.

Secondary reading:

Raco, M. (2003). Governmentality, subject-building, and the discourses and practices of devolution in the UK. *Transactions of the Institute of British Geographers*, 28(1), 75-95.

Taylor, C. (1984). Foucault on Freedom and Truth. *Political Theory*, 12(2), 152-183.

10. Governmentality, remote control and performance governance

- a. Governmentality in practice: Public Service agreement and Local Area Agreement
- b. Remote control and the governance of local state's and partnership's performance
- c. Playing the game of meeting targets

Key reading:

Imrie, R. (2004). Governing the cities and the urban renaissance. In C. Johnstone & M. Whitehead (Eds.), *New Horizons in British Urban Policy: Perspectives on New Labours* (pp. 129-142). Hants: Ashgate Publishing Limits.

Young, K. (2005). Local Public Service Agreements and Performance Incentives for Local Government. *Local Government Studies*, 31(1), 3-20.

Secondary reading:

Morphet, J. (2008). *Modern Local Government*. London: SAGE Publications Ltd. See Pages of England's 'Public Service Agreement' and 'Local Area Agreement'

Millwardliz, L. (2005). 'We are Announcing your Target' : Reflections on Performative Language in the Making of English Housing Policy. *Local Government Studies*, 31(5), 597-614.

11. Governance, social elites and the public sphere

- a. State, society and the public sphere
- b. Governing cities through state's project of building public sphere
- c. Elite, stakeholder representation and the closure of local politics

Key reading:

- Newman, J. (2005a). Participative governance and the remaking of the public sphere. In J. Newman (Ed.), *Remaking Governance: Peoples, Politics and the Public Sphere* (pp. 119-138). Bristol: Policy Press.
- Harding, A. 1995 “Elite theory and growth machines”, in Judge, D., Stoker, G. and Wolman, H.(eds) *Theories of Urban Politics*, London : Sage. pp. 35-53.
- Saward, M. (2005). Governance and the Transformation of Political Representation. In J. Newman (Ed.), *Remaking Governance: Peoples, Politics and the Public Sphere* (Vol. 179-196). Bristol: Policy Press.

Secondary reading:

- Habermas, J. (1992). Further Reflections on the Public Sphere. In C. Calhoun (Ed.), *Habermas and The Public Sphere* (pp. 421-461). Cambridge: The MIT Press.
- Fraser, N. (1992). Rethinking the public sphere. In C. Calhoun (Ed.), *Habermas and The Public Sphere* (pp. 109-142). Cambridge: The MIT Press.
- Goheen, P. G. (1998). Public space and the geography of the modern city. *Progress in Human Geography*, 22(4), 479-496.
- Imrie, R., Thomas, H., & Marshall, T. (1995). Business Organisations, Local Dependence and the Politics of Urban Renewal in Britain. *Urban Studies*, 32(1), 31 - 48.

12. Chinese Governmentality: an emerging research angle?

- a. Can we use the concept of governance and governmentality to review and (re-)design our urban governance?
- b. Is it possible to re-write the history of Chinese urban governance through the reflection of Foucauldian and Habermasian approach?
- c. How can we prevent the problems of another kinds of Orientalism (Said’s term) or over-simplified imitation of theory?

Key reading:

- 姚人多(Jen-To Yao). (2001). 認識台灣：知識、權力與日本在台之殖民治理性 (Knowing Taiwan: Knowledge, Power and the Japanese Colonial Governmentality of Taiwan). *臺灣社會研究*, 42 期(06), 119-182.
- Sigley, G. (2006). Chinese governmentalities: government, governance and the socialist market economy. *Economy and Society*, 35(4), 487-508.

Secondary reading:

Hoffman, L. (2006). Autonomous choices and patriotic professionalism: on governmentality in late-socialist China. *Economy and Society*, 35(4), 550-570.

Bray, D. (2006). Building 'community': new strategies of governance in urban China. *Economy and Society*, 35(4), 530 - 549.

Other reading and useful website:

Dean, M. (2007) *Governing Societies*, Sage, London.

Healey, P. (2006) *Collaborative Planning: Shaping Places in Fragmented Societies*, Palgrave, New York.

Judge, D., Stoker, G. & Wolman, H. (1995) *Theories of Urban Politics*, Sage, London.

Kooiman, J. (2003) *Government as Governance*, Sage, London.

Rhodes, R. (1997) *Understanding Governance*, Open University Press, Milton Keynes.

Moran, M. (2005) *Politics and Governance in the UK*, MacMillan, Basingstoke.

The Audit Commission has written a number of reports on urban regeneration and urban policy: <http://www.audit-commission.gov.uk>

The Joseph Rowntree Foundation provides a good summary of the findings of its research projects at: www.jrf.org

Excellent summary articles and case studies can be found at the *Guardian Unlimited* webpage on urban regeneration: www.societyguardian.co.uk/regeneration

The DCLG webpage www.communities.gov.uk

Assessment

The main course assessment involves One 2,000 word essay and One presentation of a appointed topics. Students' participation of each lecture's discussion will be assessed by the tutor's observation and questioning to students at random.